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14	Edison International			
15	SUPERIOR COURT OF TH	HE STATE OF CALIFORNIA		
16	COUNTY OF LOS ANGE	LES – CENTRAL DISTRICT		
17	Coordination Proceeding Special Title (Rule 3.550)	JUDICIAL COUNCIL COORDINATION PROCEEDING NO. 4965		
18 19	SOUTHERN CALIFORNIA FIRE CASES	SOUTHERN CALIFORNIA EDISON		
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2021	SOUTHERN CALIFORNIA EDISON COMPANY AND EDISON INTERNATIONAL,	INTERNATIONAL'S CROSS-COMPLAINT AGAINST CERTAIN PUBLIC ENTITIES		
	,	Judge: Hon. Daniel J. Buckley		
22	Cross-Complainants,	Department: 1		
	cross complanano,	Spring Street Courthouse		
23	v.	Spring Street Courthouse		
24	v. COUNTY OF SANTA BARBARA; CITY OF SANTA BARBARA; SANTA BARBARA	Spring Street Courthouse		
	v. COUNTY OF SANTA BARBARA; CITY OF SANTA BARBARA; SANTA BARBARA COUNTY FLOOD CONTROL AND WATER	Spring Street Courthouse		
242526	v. COUNTY OF SANTA BARBARA; CITY OF SANTA BARBARA; SANTA BARBARA	Spring Street Courthouse		
24252627	v. COUNTY OF SANTA BARBARA; CITY OF SANTA BARBARA; SANTA BARBARA COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT; CALIFORNIA DEPARTMENT OF TRANSPORTATION;	Spring Street Courthouse		
242526	v. COUNTY OF SANTA BARBARA; CITY OF SANTA BARBARA; SANTA BARBARA COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT; CALIFORNIA DEPARTMENT OF TRANSPORTATION; AND MONTECITO WATER DISTRICT,	Spring Street Courthouse		

EDISON'S CROSS-COMPLAINT (AGAINST CERTAIN PUBLIC ENTITIES)

Defendants and Cross-Complainants Southern California Edison Company and Edison International (jointly, "Edison"), based upon personal knowledge as to all acts or events that they have undertaken or witnessed, and upon information and belief as to all others, bring this action against certain Public Entity Plaintiffs and Cross-Defendants (as named below), which are or may be liable to Edison for all or part of the claims asserted against it in the Master Complaints filed by Plaintiffs, and which should be bound by any judgment rendered in this case. Subject to and without waiving its rights, privileges and defenses to Plaintiffs' claims, Edison hereby alleges the following:

INTRODUCTION

- 1. Montecito is an unincorporated seaside community located in the lower foothills of the Santa Ynez Mountains in Santa Barbara County. Known for its proximity to both the ocean and mountains, Montecito has attracted inhabitants for more than 10,000 years, dating back to the earliest settlements of the Chumash tribe.
- 2. Montecito's location, however, places it at significant risk of natural disasters. The community, built in the shadow of a steep, chaparral-covered mountain range, has faced the destructive forces of routine wildfires and debris flows throughout human history.
- 3. Debris flows in Santa Barbara County are a particularly well-known and predictable occurrence. Indeed, much of Santa Barbara County is built on geological landforms known as alluvial fans, or alluvial cones, that are themselves the result of episodic debris flows that built up large sediment deposits over time. Many of the homes and other buildings that now occupy Santa Barbara's coastline were erected on land deposits that grew at the base of canyons in the mountains above Montecito, where steep and rocky watersheds deposited debris and sediment into the open plains below.
- 4. Santa Barbara's alluvial fans are evidence of major debris flow events that began many millennia ago and continued throughout the 20th century, leaving their mark on the County and providing notice of the dangers of building in the area and the need of local public agencies to prepare for large debris flow events.
- 5. Indeed, for more than a century, geologists have published information on the natural hazards of debris flows and construction in the alluvial plains that make up much of Santa Barbara

County. The first geologic map of Montecito, drafted in 1907, described "[s]treams [that] flow from the larger canyons and debouch over alluvial fans onto the sloping terrace which skirts the coast. In the summer, these streams are comparatively small, but during the rainy season, *they sometimes* assume torrential proportions and carry bowlders [sic] of enormous size out onto the lowlands for distances of over a mile."

- 6. Events that followed in the 20th century continued the trend documented in 1907. For example, in 1964, a 20-foot-tall debris flow moving at a high velocity destroyed dozens of homes and numerous bridges in Santa Barbara County. Just seven years later, in 1971, the streets of Montecito were again choked with mud and Highway 101 was blocked for eight hours as a three-foot-high wall of mud and water sped toward the ocean. Other nearby coastal and mountainous regions, including those in Los Angeles and San Bernardino Counties, also experienced severe flooding and debris flows throughout the century that swept away homes and buried dozens of people who were caught in the path of the deadly flows.
- 7. On January 9, 2018, debris flows returned to Montecito. The first rainstorm of the year brought severe downpours to Southern California. The rain in the Santa Barbara area reached its peak at approximately 3:30 a.m. on January 9th, causing mud and boulders from the Santa Ynez Mountains to flow down creeks and valleys into Montecito in what has come to be known as the "Montecito Mudslides." Creek beds in Montecito were overwhelmed by the debris flows and debris overflowed the banks. Inadequately designed and poorly maintained debris basins did little to contain or slow down the debris flow, and two of the debris basins breached, demonstrating their inadequacy in protecting downstream development. More than four hundred structures were destroyed or damaged and nearly two dozen lives were lost. By contrast, in nearby Carpinteria, the runoff from the rain was captured in adequately sized and maintained debris basins, thus sparing the Carpinteria area from the damage and destruction seen in Montecito.
- 8. The public entities and officials who are obligated to ensure the safety of Santa Barbara County's residents knew such an event would inevitably reoccur. These public entities—

¹ RALPH ARNOLD, GEOLOGY AND OIL RESOURCES OF THE SUMMERLAND DISTRICT, SANTA BARBARA COUNTY, CALIFORNIA 18–19 (1907) (emphasis added).

- Without due care, failed to enforce evacuations in the mandatory evacuation zones; and
- Without due care, inadequately designed, built, and/or maintained Montecito's water distribution system, resulting in the release of millions of gallons of water into Montecito during the Montecito Mudslides event.
- 10. When rapid bursts of wind-driven rains dropped on the steep hills above Montecito, the ensuing destruction and many of the injuries and fatalities that occurred in the disaster were directly attributable to or exacerbated by Cross-Defendants' actions and inactions. Cross-Defendants' poor planning and mismanagement spanning from decades prior to the Montecito Mudslides all the way through the final hours before the storm directly and proximately caused all or some of the damages that Plaintiffs now seek to recover from Edison.
- 11. Within weeks of the Montecito Mudslides, several lawsuits were filed against Edison in Los Angeles, Ventura, and Santa Barbara Counties. To date, Edison has been served with more than 75 complaints alleging that the Montecito Mudslides were caused by the December 2017 Thomas Fire, and that the Thomas Fire was in turn caused by Edison.
- 12. While the origins and causes of the Thomas Fire and its alleged relationship to the Montecito Mudslides are still under investigation, numerous factors and causes contributed to the severity of and damage caused by these unfortunate events. Even if Edison's equipment was involved in one of the Thomas Fire's two known ignition sites, Edison does not concede that it is therefore liable for any or all fire damage, nor does it concede that it carries any liability for damages arising out of the Montecito Mudslides. Nevertheless, Edison files this Cross-Complaint for equitable indemnity to ensure that any adjudication of liability for the Montecito Mudslides properly allocates responsibility to the public entities named below on the basis that they contributed to or exacerbated injuries to or losses incurred by Plaintiffs who have sued Edison in connection with the Montecito Mudslides.
- 13. Much of the harm arising from the Montecito Mudslides was caused by the negligent acts and omissions of the public entities entrusted with the safety and care of the populations they serve. Most of the injuries and fatalities caused by the Montecito Mudslides, as well as much of the

1	property that	was lost in the debris flows, could have been avoided or significantly reduced had
2	Cross-Defend	ants acted reasonably and with due care. But for Cross-Defendants' negligent acts and
3	omissions, the	e damages caused by this natural disaster—including the damages suffered by Public
4	Entity Plaintif	fs and Cross-Defendants themselves—would have been substantially mitigated. Cross-
5	Defendants si	hould be held accountable for their own contribution to the losses alleged by the
6	Montecito Mu	adslides Plaintiffs.
7		THE PARTIES
8	Α.	Plaintiffs
9	14.	Plaintiffs in the original action include Individual Plaintiffs, Subrogation Plaintiffs,
10	and Public En	ntity Plaintiffs, as self-defined in the Master Complaints filed in the above-captioned
11	matter.	
12	15.	The Montecito Mudslides Plaintiffs are Plaintiffs alleging damage or injury as a result
13	of the January	9, 2018 debris flows in Montecito.
14	В.	Defendants and Cross-Complainants
15	16.	Defendant and Cross-Complainant Southern California Edison Company is a private
16	utility that pro	ovides electricity to fifteen million people and businesses across 50,000 square miles in
17	central, coast	al, and southern California. It is one of California's oldest and largest electricity
18	providers. So	uthern California Edison Company maintains a vast electrical system containing more
19	than 13,000 m	iles of transmission lines, 106,000 miles of distribution lines, 1.4 million electric poles,
20	and 720,000	distribution transformers. Southern California Edison Company is incorporated in
21	California and	has its principal place of business in Rosemead, California.
22	17.	Defendant and Cross-Complainant Edison International is the parent holding
23	company of S	outhern California Edison Company. Edison International is incorporated in California
24	and has its pri	ncipal place of business in Rosemead, California.
25	С.	Cross-Defendants
26	18.	Plaintiff and Cross-Defendant County of Santa Barbara is a county in the State of
27	California.	
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EDISON'S CROSS-COMPLAINT (AGAINST CERTAIN PUBLIC ENTITIES)

- 27. The heavy and concentrated rainstorm caused mud and boulders from the Santa Ynez Mountains to flow down creeks and valleys into Montecito. The rate and volume of the debris flows overwhelmed creeks, including Montecito Creek (and the Cold Springs and Hot Springs Tributaries), Oak Creek, San Ysidro Creek, Buenavista Creek, and Romero Creek, eventually reaching the ocean. On information and belief, the debris flows traveled at high velocities, creating walls of debris up to 20 feet high that impacted land downstream as they picked up velocity and force.
- As the debris flows swept downstream, they quickly plugged and overtopped the county-owned and maintained debris basins that were supposed to capture and retain debris to avoid precisely such a condition. More than 150 roads, bridges, and other channel crossings designed without adequate consideration of debris flows acted as additional dams that quickly overflowed, causing debris to back up, divert away from the channel, and pick up additional debris as the flows surged down the channels. Some channel crossings broke away and joined the debris flows. Other obstacles, such as fences and retaining walls, created additional obstructions that caused further build-up and diversion of the debris flows outside natural flow paths and channels.
- 29. The event killed more than twenty people and destroyed entire neighborhoods. Its high death toll amassed largely in one area: the "voluntary evacuation zone" south of Highway 192. Of the twenty-three individuals who perished in the debris flow, nineteen lived in this area, which public officials had failed to deem a mandatory evacuation zone. Told only that they should be ready to leave if conditions changed, residents south of Highway 192 received unclear, untimely alerts issued in the middle of the night as the debris flows rapidly approached and it became too late to evacuate.
 - B. Cross-Defendants have long been aware of dangers posed by predictable debris flows
- 30. Debris flows are predictable natural disasters in California. They are common in California's landscape due to the state's geography, ecology, and weather patterns. Cross-Defendants

² Tyler Hayden, *Public Survey Exposes Montecito Debris Flow Communication Failures*," SANTA BARBARA INDEPENDENT (June 14, 2018), https://www.independent.com/news/2018/jun/14/public-survey-exposes-montecito-debris-flow-commun/.

1	oversee, occupy, or utilize land that has been shaped and marred by these destructive acts of nature
2	including several major debris flow events that occurred in the 20th century alone. Such events
3	continue to occur regularly in areas with similar topographical vulnerability across the entire state.
4	For example, before the Montecito Mudslides, the debris flow at Mud Creek in 2017 heaped six
5	million tons of rock and dirt on a quarter-mile section of the coastal highway in the Big Sur region
6	The 2005 landslide in nearby La Conchita is another example of a similar natural disaster near
7	Montecito.
8	31. Santa Barbara County sits atop a series of alluvial fans that exist because episodic
9	debris flows, such as those that occurred on January 9, 2018, built up large sediment deposits over
10	the course of millennia. Indeed, Rocky Nook Park in Santa Barbara County, just a mile north of the
11	City of Santa Barbara, is named for the strewn boulders left behind by a thousand-year-old
12	catastrophic debris flow that originated one mile upstream and likely rose to between 60 and 100 feet
13	high. ³
14	32. In 1964, a few months after the Coyote Fire burned 100 square miles above Santa
15	Barbara, a debris flow destroyed twelve homes and six bridges on Mission Creek in Santa Barbara.
16	Eyewitness accounts told of "20-foot walls of water, mud, boulders, and trees moving down the
17	channels at approximately 15 miles per hour." ⁴
18	33. Five years later, in 1969, El Niño flooding prompted another debris flow, which
19	brought boulders from the mountains down through the Romero and San Ysidro Creeks, ultimately
20	destroying seventy residences. ⁵
21	34. Severe flooding and debris flows returned just two years later. The 1971 Romero Fire

34. Severe flooding and debris flows returned just two years later. The 1971 Romero Fire

burned twenty square miles in the mountains behind Santa Barbara and Montecito. Heavy rains

22

23

³ Gail Gallesich Brown, UCSB Scientists Study Ancient Debris Flows, THE CURRENT (Nov. 21, 2001), http://www.news.ucsb.edu/2001/011526/ucsb-scientists-study-ancient-debris-flows.

²⁵ ⁴ Melinda Burns, Deadly Montecito Debris Flow Was Rare Event, But Could Happen Again, SANTA BARBARA INDEPENDENT (Jan. 16, 2018), https://www.independent.com/news/2018/jan/16/deadly-26 montecito-debris-flow-was-rare-event-could-/.

⁵ Joe Mozingo, Santa Barbara County knew mudslides were a risk. It did little to stop them, L.A. 27 TIMES (Dec. 20, 2018), http://www.latimes.com/local/california/la-me-montecito-debris-basins-20181220-htmlstory.html. 28

1	following the fire contributed to debris flows that blocked Highway 101 for eight hours near		
2	Carpinteria. A wall of mud and water three feet high pushed across the freeway toward the ocean. ⁶		
3	It is, however, common for flooding not connected to a wildfire in Santa Barbara County to contain		
4	significant sediment and debris. ⁷		
5	35. A 1974 report by the U.S. Army Corps of Engineers described the perpetual risks		
6	faced in this region. Specifically, the report noted the particular risk created by alluvial fans or cones		
7	themselves, which impede subsequent debris flows' natural course and cause the flows to fan out		
8	further into new, previously unimpacted land:		
9 10	The flatlands are alluvial cones formed from rocks and finer debris carried from the steep upstream areas. When floodflows enter upon the alluvial cones, both the streambed gradient and the flow velocity decrease, causing major deposition and		
11	sedimentation, a decrease in the channel capacity, and possible changes in the stream course. ⁸		
12	36. As early as 1978, the federal Flood Insurance Study for Santa Barbara County has		
13	described runoff and flood issues in the area as follows:		
1415	Runoff in these stream basins is typical of most streams in Southern California. Streamflow is negligible, except during and immediately after rains ; however, it		
16	increases rapidly in response to high-intensity precipitation High-intensity rainfall, in combination with the effects of impervious soil types, possible denudation by fire, and steep gradients on most channels, results in intense debris-laden		
17 18	floods Highways and bridges across the streams and creeks obstruct major floodflow Other flooding problems are caused by inadequate channel and culvert		
19	capacities. ⁹		
20			
21			
22	⁶ Burns, <i>supra</i> note 4.		
23	⁷ See Melinda Burns, County Seeks Up to \$25 Million to Buy Land For New Debris Basin in Montecito, Noozhawk (Nov. 15, 2018), https://www.noozhawk.com/article/county_25_million_buy_land_for_new_debris_basin_in_monte		
24	cito ("Even flooding not connected to wildfire on the South Coast typically contains a lot of debris.").		
25	⁸ Dep't of the Army, L.A. District, Corp. of Eng'r, Flood Plain Information: Montecito Streams - Vicinity of Montecito, Santa Barbara County, California (1974).		
26	9 Fed. Emergency Mgmt. Agency, Flood Insurance Study Volume 1 of 3, Santa Barbara County, California and Incorporated Areas 10–11 (2015) [hereinafter "FEMA 2015 Flood		
27	Insurance Study"] (emphasis added) (citing U.S. DEP'T OF HOUS. & URBAN DEV., FED. INS. ADMIN., FLOOD INSURANCE STUDY, SANTA BARBARA COUNTY, CALIFORNIA (UNINCORPORATED AREAS)		
28	(1978)).		
	- 10 - EDISON'S CROSS-COMPLAINT (AGAINST CERTAIN PUBLIC ENTITIES)		
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1	37. Montecito's routine debris flows did not just recently become public knowledge.
2	Indeed, of the twenty-four properties that were hardest hit in just one area during the Montecito
3	Mudslides, four were named in old news reports as having suffered significant damage in 1926, 1964,
4	or 1969. In addition, severe flooding was reported as recently as the winter of 1995 on San Ysidro
5	Creek, in an area where four people were ultimately killed during the Montecito Mudslides. 11 Over
6	the course of the Twentieth Century, Santa Barbara County has experienced a "significant flood," on
7	average, once every ten years. ¹²
8	38. As such, Cross-Defendants not only could or should have known of the risk of
9	significant debris flows, but in fact they did know and took wholly inadequate actions to prevent
10	them.
11	39. On January 3, 2018, just six days before the Montecito Mudslides, Santa Barbara
12	County's Board of Supervisors held a special meeting to discuss, in part, precautions to be taken in
13	advance of anticipated flooding that would result from the impending rainstorm. At that meeting,
14	Santa Barbara County's Director of Emergency Management, Rob Lewin, described the flooding
15	that occurred in 1964 and in 1971. Pointing to photos of areas considered to be at risk of debris flows
16	in 2018, Lewin stated, "We know that this area flooded once. It could flood again." ¹³
17	40. In the months since the debris flows, state and local officials have admitted that they
18	were already aware of the significant and life-threatening risks posed by alluvial fans.
19	41. These events were both inevitable and predictable. Confronting such anticipated
20	environmental risks requires careful planning and corrective actions on the part of all interested
21	parties—including government entities. As such, Cross-Defendants are charged with the specific
22	duty to provide the public services and infrastructure necessary to minimize environmental hazards,
23	
24	¹⁰ Burns, County Seeks Up to \$25 Million to Buy Land For New Debris Basin in Montecito, supra
25	note 7. 11 <i>Id</i> .
26	12 County of Santa Barbara Office of Emergency Management, Santa Barbara
27	OPERATIONAL AREA EMERGENCY MANAGEMENT PLAN 143 (2013). https://www.countyofsb.org/uploadedFiles/ceo/OEM/Docs/OEM_EMP_Final-2013.pdf.
28	County of Santa Barbara, BOARD OF SUPERVISORS on 2018-01-03 9:00 AM - SPECIAL MEETING, http://sbcounty.granicus.com/MediaPlayer.php?view_id=3&clip_id=3190 (7:28-7:34).

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1	keep people and property safe from harm, and prevent unnecessary destruction. Moreover, Cross-
2	Defendants chose to build and chose to allow others to build in areas they knew would be susceptible
3	to major debris flow events but did not build structures or require structures to be built to the proper
4	standard of care.
5	42. Cross-Defendants must maintain the lands and structures for which they are
6	responsible in a manner that will promote safety given the well-known risks posed by recurring
7	natural disasters. They have failed to do so as described in the following paragraphs.
8	C. Cross-Defendants allowed development in hazardous areas despite known risks
9	i. Santa Barbara County encouraged growth in areas known to be at high risk of
10	significant flooding
11	43. Despite a history of flooding, including debris flows in some of the same watersheds
12	affected by flooding in 1964, 1969, and 1971, Santa Barbara County and the FCWCD failed to
13	implement adequate protective measures for development on the alluvial fan geology. 14 Indeed, Santa
14	Barbara County has allowed development and redevelopment in areas that have repeatedly suffered
15	from debris flows. As a result, much of the development in Montecito lies on hazard-prone areas,
16	including alluvial fans, where "overbank flows may separate and never return to the stream
17	channel."15
18	44. For decades, Montecito and the surrounding areas remained sparsely developed. In
19	1927, for instance, the area consisted largely of open, undeveloped spaces, with few major roads or
20	bridges. See Figure 1, below.
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28	 Pursuant to the National Flood Insurance Program, debris flows are a type of flooding. FEMA 2015 Flood Insurance Study at 14.

- 12 EDISON'S CROSS-COMPLAINT (AGAINST CERTAIN PUBLIC ENTITIES)



Figure 1 - 1927 aerial photo of Montecito

45. Nearly four decades later, Montecito's residential and commercial construction had begun to expand, with the expansion of a federal highway through the community and increasing seaside development. Nonetheless, as visible in aerial shots from the time period, see Figure 2 below, the vast majority of the area remained minimally developed.



Figure 2 - 1965 aerial photo of Montecito

46. By 1975, however, the previously sparse development in Montecito rapidly began to change. U.S. Route 101 and California State Highway 192 were improved and expanded as homes and commercial buildings sprung up where farmland and open areas had previously dominated. As visible in Figure 3 below, new development and structures significantly increased compared to Figure 2, a photo taken just ten years prior.

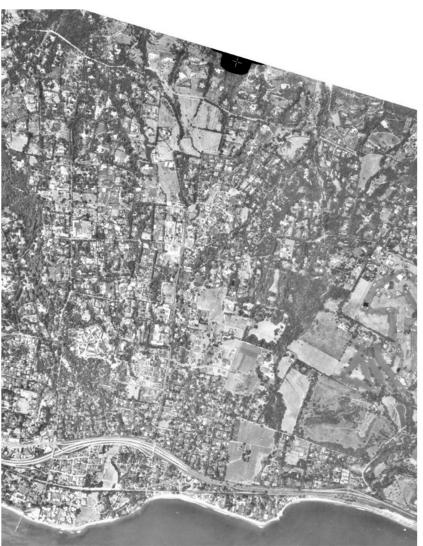


Figure 3 - 1975 aerial photo of Montecito

- 47. During this time, in 1968, the National Flood Insurance Program ("NFIP") was created by the U.S. Congress. The program enables property owners in participating communities to purchase federally administered insurance against losses from flooding and requires flood insurance for all loans or lines of credit that are secured by existing buildings, manufactured homes, or buildings under construction that are located in a designated flood zone (the "Special Flood Hazard Area"). Santa Barbara County has participated in the NFIP since 1979.
- 48. The NFIP encourages cooperation between local communities and the federal government to address the risk of flooding, including debris flows, through careful floodplain management. Communities that participate in the NFIP are required to adopt and enforce floodplain management ordinances that reduce future flood risks to new construction. The intent of the program

is to reduce flood damage through careful development planning, while providing protection for property owners in flood hazard zones through insurance.

- 49. Santa Barbara County's Floodplain Management Ordinance purports to comply with this requirement. It states that development within the County must account for the risk of flooding, including the risk of debris flows "which are proximately caused by flooding . . . and are akin to a river of liquid and flowing mud"16
- 50. As the County has recognized, "[t]he flood hazard areas of Santa Barbara County are subject to periodic inundation which results in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety and general welfare." Moreover, flood losses are "caused by the cumulative effect of obstructions in areas of special flood hazards which increase flood heights and velocities, and when inadequately anchored, damage uses in other areas. Uses that are inadequately floodproofed, elevated or otherwise protected from flood damage also contribute to the flood loss." 18
- 51. Given these inevitable risks, and because "the floodway is an extremely hazardous area due to the velocity of flood waters which carry debris, potential projectiles, and erosion potential," Santa Barbara County requires structures in floodplains and floodways to meet certain design standards.¹⁹ Specifically, the County's Floodplain Management Ordinance prohibits encroachments in the floodway, including new construction or substantial improvements, absent assurance that the development will not result in any increase in flood levels.²⁰
- 52. Santa Barbara County was thus obligated to appropriately restrict development and redevelopment in unincorporated areas, including Montecito, where improper developments could risk diverting and exacerbating floods and debris flows and would face increased risk of themselves

¹⁶ SANTA BARBARA COUNTY, CA., CODE § 15A-5(23)(A)(iii) (2018).

^{26 | 17} *Id.* § 15A-2(a).

¹⁸ *Id.* § 15A-2(b).

¹⁹ See id. § 15A-21.

²⁰ See id. § 15A-21(a).

succumbing to natural disasters. However, the County failed to comply with its own obligations or adequately enforce its own ordinances, as Montecito continued to develop quickly. By 2018, the open agricultural areas that once dotted Montecito had largely disappeared, replaced by densely packed residences, commercial buildings, bridges, roads, and other structures that encroached upon the natural floodplain and floodway, often in violation of the County's Floodplain Ordinance. *See* Figure 4, below. These encroachments were allowed by Santa Barbara County without due consideration for the effects of a large debris flow event.



Figure 4 - 2018 aerial photo of Montecito

53. The development and associated infrastructure constructed or permitted by the County in these areas created obstructions that exacerbated damages from debris flow events and placed area residents in harm's way.

21 22

- 54. Moreover, the County wholly failed to require or implement adequate debris flow mitigation measures as properties developed and redeveloped, such as larger debris basins, debris nets, requiring structures to be built with or at greater elevation, and other planning and structural practices that would have reduced the destructive effect of the Montecito Mudslides.
- 55. The County's floodplain mapping failed to account for the likelihood that culverts and bridges would become obstructed in a major flood or debris flow event, or for the effects of numerous obstructions in the floodplain. As a result, the County failed to properly warn of severe risks in areas within the regulatory floodplain and in areas affected by overflowing debris.
- 56. For instance, Olive Mill Road in Montecito lies along an area at high risk of significant flooding. The County should have recognized the risk to this floodplain and appropriately curtailed or managed development in response. Instead, the County allowed significant development in this area, including the construction of Olive Mill Road itself, which passes over U.S. Route 101. During the Montecito Mudslides, structures along Olive Mill Road suffered significant damage as the road acted like an aqueduct for the debris flow, carrying mud and debris across and above the interstate highway into the surrounding neighborhoods. A properly drawn and enforced floodplain map would have identified risks to development along Olive Mill Road, which would have better regulated development and prevented or reduced the damage that occurred during the Montecito Mudslides.
- 57. Likewise, the County has allowed more than 150 federal, state, county, and private bridges and culverts to be built in locations that cross channels and often fall squarely in areas at high risk of significant flooding. Allowing the development and redevelopment of such crossings in the floodplain, particularly without mitigation measures to minimize their impact on predictable debris flow paths, contributed significantly to the risk that these structures would impede and divert flows. Development in the floodplain creates obstructions which divert debris flows from their natural courses, causing debris flows to swell, increase in depth and velocity, and causing damage to structures that would otherwise have remained clear of debris during a significant flooding event. Santa Barbara County's failure to require public and private developers to either build outside of the natural floodplain or adhere to proper standards within the natural floodplain exacerbated the damage caused by the inevitable debris flow when it occurred, causing it to grow and travel downstream in

an unpredictable and deadly fashion as it was diverted by and topped over obstructions placed in the known floodplain.

- ii. The City of Santa Barbara's inadequate floodplain mapping allowed deficient construction in areas prone to flooding and debris flows
- 58. As in Santa Barbara County, areas within the City of Santa Barbara were directly affected by the Montecito debris flows as a result of both the County's and the City's failure to adequately map and plan for flood hazards in this area, despite clear indications from mapping and topography that flood hazards exist in these locations. Topographic mapping of the City of Santa Barbara indicates that the ground slopes in a downward direction westward from North Jameson Lane to Coast Village Road. Given this downward slope, it is clear that debris and/or floodwaters in the floodplain to the east of Olive Mill Road would flow west into the City and into low-lying portions of Route 101. Although the City provided detailed floodplain mapping for other portions of the City of Santa Barbara, this area was not mapped, and the floodplain mapping follows a political, rather than topographical boundary.
- 59. The lack of accurate floodplain mapping in this area meant that regulators ignored the flooding and debris flow risks in this portion of the City and in the area of Santa Barbara County to the south of Route 101. Because these areas failed to be designated regulatory floodplains, building standards typical for flood risk areas were not required. Property owners in these areas therefore were not required to purchase flood insurance and, on information and belief, were not properly warned of the risk of substantial damage to their properties.
- 60. Had the area been correctly mapped as a floodplain, buildings would have been built to a higher standard that could better withstand debris flows. For instance, the Montecito Inn, which was inundated with a thick layer of mud during the storms, would have been subject to a more stringent standard. Had the Inn been required to be built to proper specifications based on an accurate floodplain map, the chance of flooding would have been reduced, as would the ultimate damages.

D. Santa Barbara County's drastically undersized and poorly-maintained debris basins failed to capture the bulk of the mounting debris flows

- i. <u>Debris basins in Montecito were far too small to capture the amount of debris</u>
 that could be expected in the area
- 61. On information and belief, Santa Barbara County and the FCWCD are responsible for building and maintaining certain basins that are intended to capture and retain debris during the expected flooding and debris flows common in this area. Such debris basins are supposed to be designed to safely direct excess flows downstream, thereby reducing potential damages downstream from the debris flow.
- 62. In Santa Barbara County, the relevant debris basins include: the Cold Springs Creek Debris Basin, the Montecito Creek Debris Basin, the San Ysidro Creek Debris Basin, and the Romero Creek Debris Basin (all in the Montecito area), as well as the Santa Monica Creek Debris Basin (in Carpinteria). The four debris basins in the Montecito area range in size from a maximum capacity of approximately 5,500 cubic yards (Montecito Creek Debris Basin) to 27,000 cubic yards (Romero Creek Debris Basin). Based on the acreage of the watersheds they are meant to serve, these ranges translate to between 1.4 cubic yards per acre served (Montecito Creek Debris Basin) and 20.9 cubic yards per acre served (Romero Creek Debris Basin).

Basin Name	Approximate Design Capacity (yd³)	Approximate Contributing Drainage Area (acres)	Approximate Unit Capacity (yd³/acre)	Date of Construction
Cold Springs Creek Debris Basin	20,000	2,380	8.4	1964
Montecito Creek Debris Basin	5,500	3,800	1.4	2002
San Ysidro Creek Debris Basin	11,000	1,930	5.7	1964
Romero Creek Debris Basin	27,000	1,290	20.9	1971

- 63. These basins, however, were not adequately designed or upgraded with due care to withstand the magnitude of floods or debris flows experienced in the area. Santa Barbara County and FCWCD officials knew for at least fifty years that the basins were too few and too small to adequately manage the volume of debris flows that the Santa Ynez Mountains were prone to produce. In 1965, the California Department of Water Resources, in summing up a report from the U.S. Army Corps of Engineers, noted that the then-existing basins, including the Cold Springs Creek Debris Basin and the San Ysidro Creek Debris Basin, were designed for the level of flooding that could be expected every ten years on average, but would be overwhelmed during severe storms.²¹ In 1969, even after additional basins were built in the area, the Corps' district engineer for the region, Col. Norman E. Pehrson, warned in a memorandum that the "danger of loss of life and the menace of public health is great."22
- 64. Despite decades of warnings, Santa Barbara County and FCWCD officials failed to adequately expand these debris basins or build other debris basins. These debris basins were built in 1964 (Cold Springs and San Ysidro) and 1971 (Romero), but in the decades that passed between their initial construction and the debris flow event in January 2018, these basins were never upgraded or expanded by the County, the FCWCD, or other responsible agencies to address Montecito's actual needs.
- 65. These basins were designed merely as temporary stopgap measures to address a recurring event—debris flows—that the County and the FCWCD knew would be far greater than the levels for which its basins were designed. As Santa Barbara County Water Resources Deputy Director Tom Fayram acknowledged in a public meeting on May 1, 2018, the debris basins "above Montecito, Cold Springs, San Ysidro and Romero, were all built after prior fires as emergency projects So, it wasn't a mathematical equation of what do we think the volume should be for a

Mozingo, supra note 5.

²² *Id*. 28

given watershed size. It was an emergency placement of a basin based on the topography and the configuration that was available."²³

66. Deputy Director Fayram later admitted that, although the volume of debris flow was indeed predictable, the basins whose purpose was to prevent such flows from damaging or destroying land downstream from the basins were never designed to meet these known needs. Asked whether it was "reasonable to assume the current debris basins we have are not adequately sized relative to what [maps] predict[] as a potential volumetric flow," Deputy Director Fayram responded:

67. In the last forty-seven years, the County and the FCWCD have built only one new debris basin, and the site they chose is both far too small and inappropriately placed.²⁵ The inadequately sized Montecito Creek Debris Basin, measuring just 5,500 cubic yards, *see* Figure 5 below, was placed *below* where the worst damage had historically occurred. The basin was so far downstream from the watershed that its placement guaranteed significant damage would already occur before any debris even reached the basin.



Figure 5 - Montecito Creek Debris Basin

²³ County of Santa Barbara, *FEMA COMMUNITY MEETING OF MAY 1, 2018*, http://sbcounty.granicus.com/MediaPlayer.php?view_id=3&clip_id=3287 (55:11–56:04).

²⁴ *Id.* at 56:25–57:01.

²⁵ Mozingo, *supra* note 5.

- 68. As flood waters descended on Montecito on January 9, 2018, a fast-moving wall of debris began to flow toward and through the inadequate debris basins. The basins' outlets soon plugged, turning into dams and blocking the water from flowing through rapidly filling small basins. Once the plugged debris basins reached their available capacity, water, mud, and debris then overflowed the basins, which were incapable of holding back the burgeoning swell. The Cold Springs Creek and San Ysidro Creek Debris Basins embankments breached, contributing to surges downstream. A surge from the breach at the bridge forming the outlet of the Montecito Creek Debris Basin also caused significant damage to the neighborhood downstream.
- 69. Proper planning, engineering, and construction could have resulted in debris basins capable of storing a substantial portion of the debris flows, thereby mitigating the hazards caused by the debris flows. The County and the FCWCD could have, but failed to, implement numerous mitigation methods, including larger debris basins, steel nets, lower bridge profiles, and dedicated overflow paths.
- 70. The sizes of the debris basins involved directly affected the level of damage suffered downstream of the basins. Buildings and structures downstream of the Romero Creek Debris Basin, the largest of the four basins, experienced comparatively less damage than structures downstream from the three smaller basins in Montecito.
- 71. Even the Romero Creek Debris Basin, however, was far too small to adequately capture the barrage brought on during the debris flow's peak. As the basin overflowed, a bridge blew out approximately 1,300 feet downstream of the basin, causing significant downstream damages.
- 72. In sharp contrast, the Santa Monica Creek Debris Basin in Carpinteria effectively protected areas downstream of the basin during the same January 2018 storm. Compared to the woefully undersized basins in the Montecito area, the Santa Monica Creek Debris Basin was designed and constructed at almost 10 times the unit capacity (yd³/acre) of the largest of the Montecito basins. *See* Figure 6, below. The 208,000-cubic-yard Santa Monica Creek Debris Basin was credited with saving Carpinteria from the effects experienced in Montecito. ²⁶ As Deputy Director

²⁶ Brooke Holland, Santa Monica Debris Basin Above Carpinteria Dubbed 'Hero' After Jan. 9

Fayram acknowledged, the County "avoided some horrific damage that would have certainly happened if we didn't have [the basin]."²⁷ This demonstrates that the County and the FCWCD understood and knew that the size of the basin was extremely important to its effectiveness in controlling water, mud, and debris during the predictable flooding events.



Figure 6 - Santa Monica Creek Debris Basin

73. Although the Santa Monica Creek Debris Basin likewise filled to or near capacity during the January 2018 rainstorms, the areas downstream of the basin suffered virtually no damage, as the basin adequately held back the mounting material. Had the County and the FCWCD properly sized the debris basins above Montecito similarly to the Santa Monica Debris Basin in Carpinteria, then the flooding and debris flows would have been controlled and contained, such that the damage in Montecito would have been significantly reduced or eliminated altogether as, on information and belief, it was in Carpinteria.

74. The debris basins in the Montecito, San Ysidro, Cold Springs, and Romero Creek watersheds were designed to hold between 5,500 and 27,000 cubic yards of debris. These basins

Debris Flow, NOOZHAWK (Feb. 20, 2018). https://www.noozhawk.com/article/santa_monica_debris_basin_above_carpinteria_dubbed_hero_a fter jan. 9 debris.

²⁷ *Id*.

could individually hold as little as 2.6% of the Santa Monica Creek Debris Basin's capacity, even if 2 properly maintained. Notwithstanding that the Carpinteria watershed is not significantly larger than the watersheds served by Montecito's basins, collectively, the Montecito basins could hold only a small fraction of the debris that could be captured by the Santa Monica Creek Debris Basin or other debris basins that serve comparable watersheds in adjacent Ventura County.

- 75. Now, many years too late, the County and the FCWCD seek to expand debris basins that it admits were too small to prevent the damages sustained during the Montecito Mudslides. During a community meeting held on June 14, 2018, officials from the County and the FCWCD identified the Cold Spring, San Ysidro, and Romero Creek Basins as three projects for expansion and outlet modification to make them more effective. FCWCD Engineering Manager Jon Frye also announced a long-term goal of creating a bigger basin system modeled on the Santa Monica Creek Debris Basin.
- 76. Tellingly, in November 2018, the County announced that it was seeking up to \$25 million in federal and County funds to buy eight acres of land in an area repeatedly destroyed by previous debris flows to construct a new debris basin that could prevent or mitigate future debris flow damages.²⁸
- 77. Rather than expand these basins before the Montecito Mudslides, however, Santa Barbara County had actually been on the brink of eliminating the Cold Springs Creek and San Ysidro Creek Debris Basins. Just six months before the January 9, 2018 event, Santa Barbara County published the Final Updated Debris Basin Maintenance and Removal Plan, which called for the elimination of two of the already inadequate debris basins in an effort to facilitate the migration of steelhead trout.²⁹ The plan also ceased active maintenance of the basins.³⁰ Had the County's plan to

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²⁸ Burns, County Seeks Up to \$25 Million to Buy Land For New Debris Basin in Montecito, supra note 7.

SANTA BARBARA COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT, FINAL MAINTENANCE REMOVAL AND https://www.countyofsb.org/uploadedFiles/pwd/Content/Water/Environmental/Updated%20Debris %20Basin%20Plan Final.pdf.

³⁰ See, e.g., id. at 4.1-2 ("Sediment will not be removed as the basin fills but will be re-graded to begin forming the creek banks that will be part of the eventual removal design. Once the basin is full

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86. The County's and the FCWCD's failure to clear thousands of cubic yards of decadesold sediment and debris caused the already inadequate debris basins to perform even worse. exacerbating the damage caused by the debris flows.

E. Poorly designed bridges, culverts and road crossings obstructed and diverted debris flow, thereby exacerbating damages

- CalTrans is responsible for improperly designed bridges and road crossings
- 87. CalTrans was or should have been aware of the well-documented potential for debris flows in the Montecito area. Despite this awareness, the bridges and road crossings for which CalTrans was responsible lacked features necessary to prevent or mitigate plugging and overtopping of bridges. The result of these improper designs was that residential neighborhoods both upstream and downstream of the inadequate bridges were deluged by avoidable debris flows when the bridges became plugged.
- 88. CalTrans's own Highway Design Manual requires the agency to consider debris flows "near or within alluvial fans." CalTrans is required to use drainage design criteria that are "commensurate with the importance of the highway, the potential for damage to the highway, loss of property, and hazard to life associated with the facilities."³⁹ Although the debris flow hazard areas on the Montecito, San Ysidro, and Romero Creeks have been known for decades, CalTrans failed to incorporate its own guidance in designing the bridges for U.S. Route 101 and California State Route 192.
- 89. The CalTrans bridges along both highways acted as obstructions to the debris flows. In combination with other roads, these bridges, maintained by CalTrans, redirected the flows to overbank areas that were not mapped as special flood hazard areas. The obstructions and redirection resulted in greater debris flow depths upstream of road crossings and, in many areas, debris flows that overtopped roads ran through neighborhoods before returning to the channels.

²⁷ 38 State Of California Department Of Transportation, Highway Design Manual 810 extstyle 43(6th ed. 2018), http://www.dot.ca.gov/design/manuals/hdm/chp0810.pdf. 28

Id. at 810-2.

- 90. For example, U.S. Route 101, which is maintained by CalTrans, contains a bridge that crosses San Ysidro Creek. In that location, the bridge acted as an obstruction that became plugged with debris due to its inadequate design. The obstructed opening below the highway forced the flow in the channel to back up and inundate structures upstream from the bridge, as well as to overflow to areas outside of the channel.
- 91. Likewise, State Route 192, which CalTrans designed and maintained, contains a bridge that crosses Montecito Creek. The Route 192 bridge over Montecito Creek also became plugged and forced flows out of the channel, into the neighborhood areas adjacent to both sides of the channel. A similar condition occurred where the bridge for Route 192 crosses San Ysidro Creek.
- 92. Some of the most devastating damage from the debris flows—including the majority of fatalities—occurred downstream from Route 192. Route 192, which is located approximately one mile downstream from where the channels enter Montecito's urbanized area, was the dividing line selected by Santa Barbara County between voluntary and mandatory evacuation zones. Those who lived downstream of the highway were not required to evacuate, despite the fact that the debris flows diverted from the creeks as a result of the inadequate bridge would inevitably also overflow downstream.
- 93. Tellingly, the damages upstream of Route 192 were a small fraction of those downstream. Upon reaching Route 192, the debris flows were constricted and rerouted by the poorly designed road crossings of channels, forcing debris out of the channels.
- 94. The redirected debris flows traveled out of Montecito Creek and into areas in the floodplain overbanks that had been highly developed. These homes were destroyed by the ensuing debris flows that should have otherwise traveled down the natural creek channel toward the ocean.
- 95. CalTrans could and should have implemented measures, as required by its own design criteria, to consider and mitigate the risks posed by debris flows. For instance, the agency could have designed bridges that provided more space for debris to flow without creating choke points, as occurred at the culvert crossings. Instead, the agency designed numerous culvert crossings that constricted channels, providing minimal room for debris to flow through without plugging the bridge openings and routing the debris flows out of the channels.

restricted flow and backed up mud and debris until the flow spilled into low-lying portions of

Route 101.

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Engineering Design Standards (2011).

County officials worked with federal and local entities, including personnel from the FCWCD, to estimate where the debris flows would hit.

105. On information and belief, approximately 7,000 people living in the foothill communities above Montecito would have been required to evacuate per a mandatory order issued by the County on January 7, 2018. Relying on flood maps that showed deadly threats both above and below Route 192, County officials initially demarcated both sides of the highway as evacuation zones.



Figure 7 - Pre-Debris Flow Map of Danger Zones⁴²

106. This topography-based map, produced prior to the Montecito Mudslides and shown in Figure 7 above, highlighted with almost surgical precision the areas along Montecito's creek basins that would likely be impacted by flooding and debris flows in a heavy storm. It ultimately proved remarkably accurate. This map, however, was only briefly available to the public before being replaced with the County's evacuation map, shown in Figure 8 below.

⁴² Tyler Hayden, *Internal Records Reveal Mixed Messages, Missed Opportunities Before 1/9 Debris Flow*, Santa Barbara Independent (May 24, 2018), *available at* https://www.independent.com/news/2018/may/24/internal-records-reveal-mixed-messages-missed-oppo/.

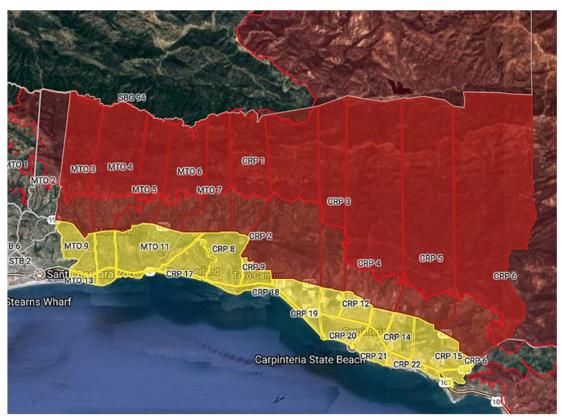


Figure 8 - Santa Barbara County Evacuation Map

- 107. For no apparent, scientifically sound reason, County officials ultimately selected Route 192 as an arbitrary demarcation line between mandatory and voluntary evacuation zones. Although the County knew that debris flows could overtop Route 192, a mandatory evacuation was issued only upstream of the highway.
- 108. In anticipation of a major flood or debris flow, there was no reason to distinguish between areas upstream and downstream of Route 192. Both were subject to essentially equivalent debris flow depths, velocities, and destructive forces. Indeed, it would have been reasonable to assume that flooding would make its way downstream.
- 109. On information and belief, those living upstream from the highway were subject to mandatory evacuation warnings that were often heeded. Those living downstream of the highway were told that evacuation was not required, and many stayed behind in reliance on such instructions.

The result of the County's miscalculation speaks for itself. Of the twenty-three people who perished in the debris flows, nineteen resided in the voluntary evacuation zone. 43 Had the County issued an appropriate evacuation order for areas downstream of Route 192, many of these fatalities

The County has publicly admitted these grossly negligent errors. Months after the event, County spokesperson Gina DePinto said that the director of the Santa Barbara County Office of Emergency Management's "biggest regret is probably that the map that showed the waterways was pulled."44 According to news reports, DePinto described the evacuation boundary decisions as "complete conjecture on everyone's part" and "stuff we will be deposed on in court." "I know it's going to haunt people for the rest of their lives," DePinto said. 46

In addition, the County's warnings to residents of the risks they faced were wholly inadequate in the days leading up to and even during the Montecito Mudslides. For instance, the County published figures developed by the U.S. Geological Survey showing risks of debris flows in the watersheds above Montecito but, as noted above, the only mapping showing how the debris generated in the upper watersheds could travel through the community was not publicized and

Before the debris flows impacted Montecito, residents in the voluntary evacuation zones were told to "stay alert to changing conditions and be prepared to leave immediately." 47 This wording caused residents to pack cars and watch the weather under the mistaken assumption that they could adequately assess their degree of risk by observing the rainfall in their neighborhoods. As residents stayed put, mud and debris inundated their properties in the middle of the night with little or no warning. Despite being urged to do so by disaster communication specialists, County

⁴⁵ *Id*.

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⁴⁴ Hayden, Internal Records Reveal Mixed Messages, Missed Opportunities Before 1/9 Debris Flow, supra note 42.

⁴⁷ Havden, *Public Survey Exposes Montecito Debris Flow Communication Failures*, supra note 2.

1	officials never informed residents that rainfall intensity over their homes could not reliably gauge the
2	ferocity of the storm in the mountains upstream, where debris flows originate.
3	114. For those waiting at home to learn when it would be time to evacuate, the warnings
4	that did come were inadequate and ill-designed to explain what residents needed to do to stay safe.
5	At 3:50 a.m., a cell-phone alert instructed residents to "GO TO HIGH GROUND," leaving would-
6	be evacuees uncertain of whether they should leave their homes and scramble uphill or climb to their
7	attics. ⁴⁸ On information and belief, some who attempted to exit their homes after receiving this
8	improper alert were swept away to their deaths by the oncoming debris flows.
9	115. The County's inadequate emergency warnings both before and during the Montecito
10	Mudslides were, on information and belief, a substantial factor in causing or contributing to the
11	deaths of the vast majority of the individuals who died in the debris flows. Had the County adequately
12	warned residents, it is likely that many more would have heeded the County's advice, as did those in
13	the mandatory evacuation zone.
14	G. The Montecito Water District's main line ruptured, releasing millions of gallons
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15	of water into the debris flow
15 16	of water into the debris flow 116. The MWD owns, operates, and controls a municipal water supply and storage system
16	116. The MWD owns, operates, and controls a municipal water supply and storage system
16 17	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and
16 17 18 19	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California.
16 17 18 19	 116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along
16 17 18 19 20	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks,
16 17 18 19 20 21	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks, collectively hold up to twelve million gallons of water.
16 17 18 19 20 21 22 23	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks, collectively hold up to twelve million gallons of water. 118. On January 9, 2018, the MWD's main line ruptured in multiple locations, releasing
16 17 18 19 20 21 22 23 24	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks, collectively hold up to twelve million gallons of water. 118. On January 9, 2018, the MWD's main line ruptured in multiple locations, releasing up to nine million gallons of water from MWD's reservoirs via 300 ruptures and breaks, including
16 17 18 19 20 21 22 23 24	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks, collectively hold up to twelve million gallons of water. 118. On January 9, 2018, the MWD's main line ruptured in multiple locations, releasing up to nine million gallons of water from MWD's reservoirs via 300 ruptures and breaks, including nine transmission pipeline breaks, fifteen distribution main breaks, twenty-five sheared off fire
16 17 18 19 20 21 22 23 24 25	116. The MWD owns, operates, and controls a municipal water supply and storage system in the hills above Montecito. The MWD serves approximately 4,500 customers in Montecito and Summerland, California. 117. The MWD's primary distribution water main runs along reservoirs stationed along East Mountain Drive, a high point in the district. The reservoirs, which are large storage tanks, collectively hold up to twelve million gallons of water. 118. On January 9, 2018, the MWD's main line ruptured in multiple locations, releasing up to nine million gallons of water from MWD's reservoirs via 300 ruptures and breaks, including nine transmission pipeline breaks, fifteen distribution main breaks, twenty-five sheared off fire

- 119. During the storm, the main line, known as the Highline Transmission Pipeline, broke in eight different places located at creek crossings, with breaks totaling more than 700 feet in length. These breaks, in combination with others that occurred throughout the MWD's system, emptied the reservoirs above Montecito and caused water to flow from the reservoirs into and down local creeks in the hills upslope and above Montecito. This influx of water released from the MWD system joined with rainwater in the local creeks and streams in the hillsides above Montecito. Thus, the MWD infrastructure was a substantial cause of some of the damages experienced on January 9.
- 120. The MWD has an automatic Supervisory Control and Data Acquisition ("SCADA") system to monitor pipelines and shut off valves when necessary. Without power, however, the system cannot work. When power shut off during the storm, the district's backup generators did not turn on automatically, as they were designed to do. The SCADA system therefore failed to shut off valves and prevent water leakage into the debris flows.
- 121. As a result of MWD's acts and omissions and its failure to properly maintain the municipal water supply and storage system in the hills above Montecito, residents living downstream of the MWD's ruptured pipes experienced increased flows that damaged property.

H. Cross-Defendants are liable for causing various injuries to Plaintiffs

- i. Cross-Defendants are liable for dangerous conditions on public property
- 122. Pursuant to Government Code § 835, a public entity may be held liable for injuries proximately caused by a dangerous condition of or on its property if the dangerous condition created a reasonably foreseeable risk of the kind of injury which the plaintiff incurred.
- 123. As described in greater detail in paragraphs 1–13 and 26–121, Cross-Defendants created or had notice of dangerous conditions on their property that they failed to address or mitigate. For instance, because of their faulty designs, bridges and roads that crossed drainage creeks in Santa Barbara County caused debris to build up and ultimately fan out beyond the flow's anticipated path and with greater force than it would otherwise. Santa Barbara County and CalTrans both share liability for allowing a dangerous condition on land that they owned or controlled that created a reasonably foreseeable risk of injury to Plaintiffs.

71 F.3d 1447, 1453 (9th Cir. 1995).

risks posed by flooding and debris flows. Similarly, employees of Santa Barbara County negligently failed to adequately maintain the debris basins, both in failing to upgrade the basins to an adequate size to address predictable flooding conditions, and also in failing to regularly clear the existing basins of vegetation and sediment which further limited the capacity of the basins to perform their fundamental function.

- 128. Upon information and belief, the tortious conduct of Cross-Defendants' public employees created or contributed to the injuries suffered by Plaintiffs.
 - iii. Cross-Defendants are liable for failing to discharge mandatory duties
- 129. California's public entities have also waived sovereign immunity for their failures to discharge "mandatory dut[ies] imposed by an enactment that is designed to protect against the risk of a particular kind of injury." Cal. Gov. Code § 815.6. Therefore, public entities are liable for injuries caused by their failure to comply with requirements imposed on them by law.
- 130. As described in greater detail in paragraphs 1–13 and 26–121, Cross-Defendants failed to comply with mandatory legal duties. For instance, Santa Barbara County's Engineering Design Standards incorporate the CalTrans Highway Design Manual as requirements. These standards require debris flows to be considered during drainage design, particularly in areas with steep slopes or near or within alluvial fans. As described in this Cross-Complaint, Santa Barbara County failed to ensure that the design of its roads, bridges, culverts, and other channel crossings adequately considered debris flows.
- 131. Upon information and belief, Cross-Defendants' failure to discharge mandatory duties created or contributed to the injuries suffered by Plaintiffs.
 - iv. <u>Cross-Defendants are liable for contributing to a public nuisance</u>
- 132. In California, public entities are not immune from liability for contributing to a public nuisance. *See Nestle v. City of Santa Monica*, 6 Cal. 3d 920 (1972); *Kempton v. City of Los Angeles*, 165 Cal. App. 4th 1344, 1349 (2008). Cross-Defendants may therefore be held liable on the basis that their acts or omissions created public nuisance conditions that harmed life and property belonging to Plaintiffs.

- 133. As described in greater detail in paragraphs 1–13 and 26–121, Cross-Defendants contributed to the creation of a public or private nuisance. For example, the MWD's failure to prevent or mitigate ruptures in its pipes caused up to nine million gallons of water to flow down local creeks in Montecito, contributing to the debris flows or their destructive force.
- 134. Likewise, Santa Barbara County's failure to maintain its debris basins, which caused debris to overflow and damage property both upstream and downstream of the basins, created a compensable nuisance.
- 135. Upon information and belief, Cross-Defendants' creation of a public nuisance created or contributed to the injuries suffered by Plaintiffs.

v. Cross-Defendants are liable for inverse condemnation

136. California's Constitution "requires that just compensation be paid when private property is taken or damaged for public use. Therefore, a public entity may be liable in an inverse condemnation action for any physical injury to real property proximately caused by a public improvement as deliberately designed and constructed, whether or not that injury was foreseeable, and in the absence of fault by the public entity." *Souza v. Silver Dev. Co.*, 164 Cal. App. 3d 165, 170 (1985). California courts have long held that inverse condemnation requires the broader community to absorb the losses suffered by a small segment of the community whose property is "taken or damaged for a public use." *See, e.g., Smith v. City of Los Angeles*, 66 Cal. App. 2d 562, 578 (1944); Cal. Const., Art I, § 19. Where, as here, the public entity "has made the deliberate calculated decision to proceed with a course of conduct, in spite of a known risk," just compensation is owed. *Arreola v. Cty. of Monterey*, 99 Cal. App. 4th 722, 742 (2002); *see also McMahan's of Santa Monica v. City of Santa Monica*, 146 Cal. App. 3d 683, 697 (1983) (inverse condemnation appropriate where the government makes a deliberate decision to "treat[] private damage costs, anticipated or anticipatable, but *uncertain in timing or amount or both*, as a deferred risk of the project") (emphasis added). ⁵⁰

⁵⁰ Edison has argued and maintains that inverse condemnation applies only where a public entity deliberately takes or damages private property for the public use. *See, e.g.*, SCE's and EIX's Demurrer to Inverse Condemnation Causes of Action, *In re Southern California Fire Cases*, No. JCCP 4965 (Los Angeles Cty. Sup. Ct., August 3, 2018). Edison does not believe that these elements are met based on the facts alleged in Plaintiffs' Master Complaints against Edison. Nevertheless, to the extent

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Defendants identified in this Cross-Complaint.

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143. Under the doctrine of equitable indemnity, a defendant is entitled to seek an apportionment of loss among wrongdoers so that there is an equitable sharing of losses among all ultimately responsible parties. This is a broad and expansive form of relief. Unlike traditional concepts of "joint" liability, equitable indemnity is a right against participants whose actions are concurrent, successive, joint, or several and defendants may seek both total and comparative indemnification. The only requirement is that the indemnitor has committed some actionable tort against the underlying plaintiff. See, e.g., Gem Developers v. Hallcraft Homes of San Diego, Inc., 213 Cal. App. 3d 419, 426 (1989); BFGC Architects Planners, Inc. v. Forcum/Mackey Construction, Inc., 119 Cal. App. 4th 848, 852 (2004); Greystone Homes, Inc. v. Midtec Inc., 168 Cal. App. 4th 1194, 1208 (2008).

FIRST CAUSE OF ACTION

Equitable Indemnity Against All Cross-Defendants

- 144. Edison repeats and realleges each and every allegation of the Cross-Complaint as if fully set forth herein.
- 145. Edison has denied in this action that it is responsible for the damages alleged in Plaintiffs' complaints.
- 146. As a result of the initiation of the above-captioned proceeding and the numerous complaints against Edison filed within it, Edison has been required to defend against the Montecito Mudslides Plaintiffs' claims and has incurred and will continue to incur expenses for investigation, legal costs, and legal fees, the full amount of which has not yet been ascertained.
- 147. In the event that Edison is held liable to the Montecito Mudslides Plaintiffs, or to anyone else, for damages as a result of the incidents and occurrences alleged in Plaintiffs' Master Complaints, Edison's liability would be based, at least in part, on damages caused by the conduct of Cross-Defendants. Thus, if Edison is found liable for the Montecito Mudslides Plaintiffs' claims alleged in Plaintiffs' Master Complaints, then Edison is informed and believes, and based thereon alleges, that Cross-Defendants' conduct substantially contributed to the damages as alleged by the Montecito Mudslides Plaintiffs.

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1	148. As such, should the Montecito Mudslides Plaintiffs recover any amount of damages
2	against Edison by way of judgment, settlement, or otherwise, Edison is entitled to an equitable
3	apportionment of liability, and any judgment must be apportioned among all Cross-Defendants
4	named herein for their role in causing or contributing to the damages.
5	SECOND CAUSE OF ACTION
6	Contribution / Apportionment of Fault Against All Cross-Defendants
7	149. Edison repeats and realleges each and every prior allegation of this Cross-Complain
8	as if fully set forth herein.
9	150. Edison is informed and believes and thereon alleges that Cross-Defendants were
0	negligently and/or tortiously responsible, in whole or part, for the damages alleged by the Montecito
1	Mudslides Plaintiffs, if any. If the Montecito Mudslides Plaintiffs should recover any amount o
2	damages against Edison by way of judgment, settlement, or otherwise, then Edison is entitled to
3	apportionment of fault and contribution as against and among Cross-Defendants, and each of them
4	according to their respective fault, for the damages alleged and suffered by Plaintiffs, if any.
5	THIRD CAUSE OF ACTION
6	Declaratory Relief Against All Cross-Defendants
7	151. Edison repeats and realleges each and every prior allegation of this Cross-Complain
8	as if fully set forth herein.
9	152. As a result of the foregoing, there is an actual and present controversy between Edison
20	and Cross-Defendants. Edison contends that if it is held liable to the Montecito Mudslides Plaintiffs
21	or anyone else for damages as a result of the incidents and occurrences alleged by the Montecito
22	Mudslides Plaintiffs in Plaintiffs' Master Complaints, the liability would be based in whole or in par
23	on the negligent acts and omissions of Cross-Defendants. Edison desires a judicial declaration of the
24	rights and duties of the parties with respect to the matters alleged in this Cross-Complaint.
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Prayer for Relief 1 2 WHEREFORE, Edison prays: For complete or partial indemnity from Cross-Defendants should the Montecito 3 1. Mudslides Plaintiffs recover any amount of damages against Edison by way of judgment, settlement, 4 or otherwise; 5 For apportionment of fault and contribution from Cross-Defendants based upon their 2. 6 pro rata fault or responsibility, if not complete fault and responsibility; 8 3. For a Declaration that Cross-Defendants are a substantial contributing factor to the 9 acts alleged by the Montecito Mudslides Plaintiffs in Plaintiffs' Master Complaints; and For such additional relief as the Court deems just and proper. 10 4. 11 **HUESTON HENNIGAN LLP** 12 Dated: January 18, 2019 13 By: 14 John C. Hueston 15 Alison Plessman Moez M. Kaba 16 Douglas J. Dixon 17 Leon Bass, Jr. Brian Cardoza 18 Attorneys for Defendants and Cross-19 Complainants Southern California Edison Company and 20 Edison International 21 22 23 24 25 26 27 28 EDISON'S CROSS-COMPLAINT (AGAINST CERTAIN PUBLIC ENTITIES)