

**IN THE UNITED STATES COURT OF APPEALS
FOR THE SIXTH CIRCUIT**

The State of Tennessee,)	
<i>Petitioner,</i>)	
)	
v.)	
)	Case No. 15-3291
Federal Communications)	
Commission, and)	
)	
the United States of America)	
<i>Respondents</i>)	
)	

MOTION FOR LEAVE TO INTERVENE

Pursuant to Rule 15(d) of the Federal Rules of Appellate Procedure, 6 Cir. R. 15(d), 28 U.S.C. § 2348, and 47 U.S.C. § 402(a), the National Association of Regulatory Utility Commissioners (“NARUC”) requests leave to intervene in the above-captioned proceedings.

For over 120 years, NARUC, a quasi-governmental non-profit corporation in the District of Columbia, has represented the interests of public utility commissioners from agencies in the fifty States, the District of Columbia, Puerto Rico, and the Virgin Islands charged with, *inter alia*, overseeing certain operations of telecommunications utilities.

NARUC is recognized by Congress in several statutes¹ and consistently by the Courts² as well as a host of federal agencies,³ as the proper entity to represent the collective interests of State utility commissions.

On March 20, 2015, The State of Tennessee filed a “Petition for Review” appealing the “Report and Order” of the Federal Communications Commission (“FCC” or “Commission”) in the proceeding captioned *In the Matter of City of Wilson, North Carolina Petition for Preemption of North Carolina General Statute Sections 160A-340 et seq.; The Electric Power Board of Chattanooga, Tennessee Petition for Preemption of a Portion of Tennessee Code Annotated Section 7-52-*

¹ See 47 U.S.C. §410(c) (1971) (Congress designated NARUC to nominate members of Federal-State Joint Board to consider issues of common concern); See also 47 U.S.C. §254 (1996); See also *NARUC, et al. v. ICC*, 41 F.3d 721 (D.C. Cir 1994) (where this Court explains “Carriers, to get the cards, applied to...(NARUC), an interstate umbrella organization that, as envisioned by Congress, played a role in drafting the regulations that the ICC issued to create the “bingo card” system).

² See, e.g., *U.S. v. Southern Motor Carrier Rate Conference, Inc.*, 467 F. Supp. 471 (N.D. Ga. 1979), *aff’d* 672 F.2d 469 (5th Cir. 1982), *aff’d en banc on reh’g*, 702 F.2d 532 (5th Cir. 1983), *rev’d on other grounds*, 471 U.S. 48 (1985) (where the Supreme Court notes: “The District Court permitted (NARUC) to intervene as a defendant. Throughout this litigation, the NARUC has represented the interests of the Public Service Commissions of those States in which the defendant rate bureaus operate.” 471 U.S. 52, n. 10. See also, *Indianapolis Power and Light Co. v. ICC*, 587 F.2d 1098 (7th Cir. 1982); *Washington Utilities and Transportation Commission v. FCC*, 513 F.2d 1142 (9th Cir. 1976); *Compare, NARUC v. FERC*, 475 F.3d 1277 (D.C. Cir. 2007); *NARUC v. DOE*, 851 F.2d 1424, 1425 (D.C. Cir. 1988); *NARUC v. FCC*, 737 F.2d 1095 (D.C. Cir. 1984), *cert. denied*, 469 U.S. 1227 (1985).

³ Compare, NRC Atomic Safety and Licensing Board Memorandum and Order (Granting Intervention to Petitioners and Denying Withdrawal Motion), LBP-10-11, *In the Matter of U.S. Department of Energy (High Level Waste Repository)* Docket No. 63-001-HLW; ASLBP No. 09-892-HLW-CABO4, *mimeo* at 31 (June 29, 2010) (“We agree with NARUC that, because state utility commissioners are responsible for protecting ratepayers’ interests and overseeing the operations of regulated electric utilities, these economic harms constitute its members’ injury-in-fact.”)

60, Memorandum Opinion and Order, FCC 15-25, WC Docket Nos., 14-115 and 14-116 (“Order”), online at: https://apps.fcc.gov/edocs_public/attachmatch/FCC-15-25A1.docx or https://apps.fcc.gov/edocs_public/attachmatch/FCC-15-25A1.pdf.

The Order was released on March 12, 2015 and became effective upon release. Id. ¶ 185.

NARUC requests leave to intervene in support of Petitioner Tennessee.

The telecommunications ratepayers and the public interest overseen by NARUC’s members are impacted by the FCC’s action in this case. Moreover, NARUC’s member commissions are, like municipalities, creatures of the State. Our Commissions, like municipalities, have their authority and jurisdiction specified by the State. Any federal effort to – through preemption – *grant* authority to an organ of State government that the legislature clearly has not - has obvious and direct implications for NARUC’s members.

The FCC’s action here clearly “affects” the interests of NARUC members. 28 U.S.C. § 2348. NARUC was an active participant in the proceedings below.⁴

⁴ See *Reply Comments of the National Association of Regulatory Utility Commissioners*, WCB Docket Nos. 14-115 & 14-116 (filed Sept. 29, 2014), online at: <http://apps.fcc.gov/ecfs/comment/view?id=60000869485>; *Notice of Oral Ex Parte Communications by NARUC, ITTA, and CenturyLink*, WCB Docket Nos. 14-115 & 14-116 (filed Dec. 4, 2014), online at: <http://apps.fcc.gov/ecfs/comment/view?id=60000990705>; *Notice of Written Ex Parte Communications from NARUC General Counsel James B. Ramsay to FCC Secretary*, WCB Docket Nos. 14-115 & 14-116 (filed Feb. 13, 2015), online at: <http://apps.fcc.gov/ecfs/comment/view?id=60001016557>.

NARUC is therefore a “party in interest in the proceeding” entitled to intervene.

28 U.S.C. § 2348.

For the foregoing reasons, NARUC respectfully requests this Court grant its intervention in this appeal.

Respectfully submitted,

/s/ James Bradford Ramsay

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RULE 26.1 DISCLOSURE STATEMENT

Pursuant to Rule 26.1 of the Federal Rules of Appellate Procedure and Circuit Rule 26.1, the National Association of Regulatory Utility Commissioners (NARUC) respectfully submits this disclosure statement. NARUC is a quasi-governmental nonprofit organization founded in 1889 and incorporated in the District of Columbia. NARUC is a “trade association” as that term is defined in Rule 26.1(b). NARUC has no parent company. No publicly held company has any ownership interest in NARUC. NARUC represents those government officials in the fifty States, the District of Columbia, Puerto Rico, and the Virgin Islands, charged with the duty of regulating, *inter alia*, the regulated electric utilities within their respective borders.

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CERTIFICATE OF SERVICE

I hereby certify that on the 13th day of April 2015, I caused copies of the Motion to Intervene of the National Association of Regulatory Utility Commissioners to be filed via the Court's ECF Filing system, and served upon each of the parties listed below by first-class mail, postage prepaid (and by electronic mail where listed).⁵

Respectfully submitted,

/s/ James Bradford Ramsay

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⁵ Note 47 U.S.C. § 402(d) only requires intervenors to serve the Federal Communications Commission and the petitioners.

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