

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Joint Application of Sprint Communications Company L.P. (U-5112) and T-Mobile USA, Inc., a Delaware Corporation, For Approval of Transfer of Control of Sprint Communications Company L.P. Pursuant to California Public Utilities Code Section 854(a).

Application 18-07-011

And Related Matter.

Application 18-07-012

AMENDED ASSIGNED COMMISSIONER'S SCOPING MEMO AND RULING

This amended scoping memo and ruling sets forth the category, issues to be addressed, and schedule of the proceeding pursuant to Public Utilities (Pub. Util.) Code § 1701.1 and Article 7 of the Commission's Rules of Practice and Procedure. This amended scoping memo and ruling replaces in its entirety the September 28, 2018 scoping memo and ruling which was mailed in error.

1. Procedural Background

These related applications were filed on July 13, 2018. They arise from the same underlying transaction, a proposed merger between Sprint Communications Company, L.P. (Sprint) and T-Mobile, USA Inc. (T-Mobile), two of the four largest national wireless service providers. The applications were protested by the Commission's Public Advocate's Office, The Utility Reform Network, and the Greenlining Institute. On September 11, 2018, the assigned

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Administrative Law Judge (ALJ) issued a ruling consolidating the proceedings. A prehearing conference was held on September 13, 2018 to discuss the issues of law and fact and determine the need for hearing and schedule for resolving the matter. After considering the applications and protests and discussion at the prehearing conference, I have determined the issues and schedule of the proceeding to be as set forth in this scoping memo.

2. Issues

The scope of this proceeding includes all issues that are relevant to evaluating the proposed merger's impacts on California consumers and determining whether any conditions should be placed upon the merged entity. The fundamental issue presented by these applications is whether the proposed merger of two of the four largest national wireless service providers is in the public interest of the residents of California. This is the standard historically employed by the Commission to evaluate proposed transactions involving public utilities subject to its jurisdiction. A determination of the public interest requires a consideration of significant factors implicit in the proposed transaction. Below I list some of the factors that the Commission will consider in making a public interest determination regarding the effects of the proposed merger on the residents of California, and other issues that this proceeding will focus on. This is a non-exhaustive list.

- 1. How would the merger impact competition for services currently provided by Sprint or T-Mobile in any metropolitan area or other geographically distinct market?
- 2. What new services, if any, that are not currently provided by T-Mobile or Sprint, are contemplated to be provided by the merged entity? How would the merger impact competition for such services in any metropolitan area or other geographically distinct market?

- 3. What are the relevant markets to consider?
- 4. Would the merger give the merged company monopsony power or increase the tendency to exercise monopsony power, including market power over equipment suppliers?
- 5. What merger-specific and verifiable efficiencies would be realized by the merger?
- 6. How would the merger affect innovation?
- 7. How would the merger affect the market for special access services, including backhaul services?
- 8. How would the merger affect the ability of independent competitive wireless carriers to obtain backhaul services?
- 9. Would the merger increase the market power of the incumbent local exchange carriers and their wireless affiliates?
- 10. How would the merger impact the quality of, and access to, service to California consumers in metropolitan areas, rural areas, or other geographically distinct markets? What services would be affected?
- 11. How would the merger impact the LifeLine program?
- 12. Which California utilities would operate the merged properties in the state?
- 13. Would the merger preserve the jurisdiction of the Commission to effectively regulate those utilities and their operations in California?
- 14. Would the benefits of the merger likely exceed any detrimental effects?
- 15. Should the Commission impose conditions or mitigation measures to prevent significant adverse consequences and, if so, what should those conditions or measures be?

3. Need for Evidentiary Hearing

Obtaining satisfactory answers to the above questions will require consideration of multiple factual issues. These include, but are not necessarily limited to, issues related to innovation, service quality, customer satisfaction, pricing policies, pre-paid services, wholesale markets, the roll-out of 5G services (particularly in rural markets), system integration, device compatibility, customer migration, net neutrality, customer privacy and mandatory arbitration clauses. Accordingly, evidentiary hearing is needed on these issues.

4. Schedule

The following schedule is adopted here and may be modified by the ALJ as required to promote the efficient and fair resolution of the consolidated proceeding.

| EVENT | DATE |
|--------------------------------|-------------------------|
| Public Participation Hearings | 4th Quarter 2018 |
| Intervenor testimony served | January 7, 2019 |
| Rebuttal testimony served | January 29, 2019 |
| Evidentiary Hearing | February 6-9, 2019 in |
| | Commission Courtroom |
| | State Office Building |
| | 505 Van Ness Avenue |
| | San Francisco, CA 94012 |
| Opening Briefs | March 1, 2019 |
| Reply Briefs & submission date | March 15, 2019 |
| Proposed Decision | 2nd Quarter 2019 |

The proceeding will stand submitted upon the filing of reply briefs unless the ALJ requires further evidence or argument. Based on this schedule, the proceeding will be resolved within 18 months as required by Pub. Util. Code § 1701.5.

5. Category of Proceeding/Ex Parte Restrictions

This ruling confirms the Commission's preliminary determination that this is a ratesetting proceeding. (Resolution ALJ 176- 3421.) Accordingly, ex parte communications are restricted and must be reported pursuant to Article 8 of the Commission's Rules of Practice and Procedure.

6. Public Outreach

Pursuant to Pub. Util. Code § 1711(a), I hereby report that the Commission sought the participation of those likely to be affected by this matter by noticing it in the Commission's monthly newsletter that is served on communities and businesses that subscribe to it and posted on the Commission's website.

7. Intervenor Compensation

Pursuant to Pub. Util. Code § 1804(a)(1), a customer who intends to seek an award of compensation must file and serve a notice of intent to claim compensation by October 15, 30 days after the prehearing conference.

8. Public Advisor

Any person interested in participating in this proceeding who is unfamiliar with the Commission's procedures or has questions about the electronic filing procedures is encouraged to obtain more information at http://consumers.cpuc.ca.gov/pao/ or contact the Commission's Public Advisor at 866-849-8390 or 415-703-2074 or 866-836-7825 (TYY), or send an e-mail to public.advisor@cpuc.ca.gov.

9. Service of Documents on Commissioners and Their Personal Advisors

Rule 1.10 requires only electronic service on any person on the official service list, other than the ALJ.

When serving documents on Commissioners or their personal advisors, whether or not they are on the official service list, parties must only provide

electronic service. Parties must NOT send hard copies of documents to Commissioners or their personal advisors unless specifically instructed to do so.

10. Assignment of Proceeding

Clifford Rechtschaffen is the assigned Commissioner and Karl J. Bemesderfer is the assigned ALJ and presiding officer for the proceeding.

IT IS RULED that:

- 1. The scope of this proceeding is described above.
- 2. The schedule of this proceeding is as set forth above.
- 3. Evidentiary hearings are needed.
- 4. The presiding officer is Administrative Law Judge Karl J. Bemesderfer. Dated October 4, 2018, at San Francisco, California.

/S/ CLIFFORD RECHTSCHAFFEN
Clifford Rechtschaffen
Assigned Commissioner